DEKALB COUNTY GOVERNMENT
THE PATH TO THE JAIL SPACE CRUNCH
March 17, 2014

1975
1980
1985
1990
1995
2000
2005
2010
2015
--- May, 1978 County Board created
The Public Building Commission

1975

1980 --- Current Jail Opened June 1980

1985

Capacity 64

1990

Cost = $2,945,765

1995

2000

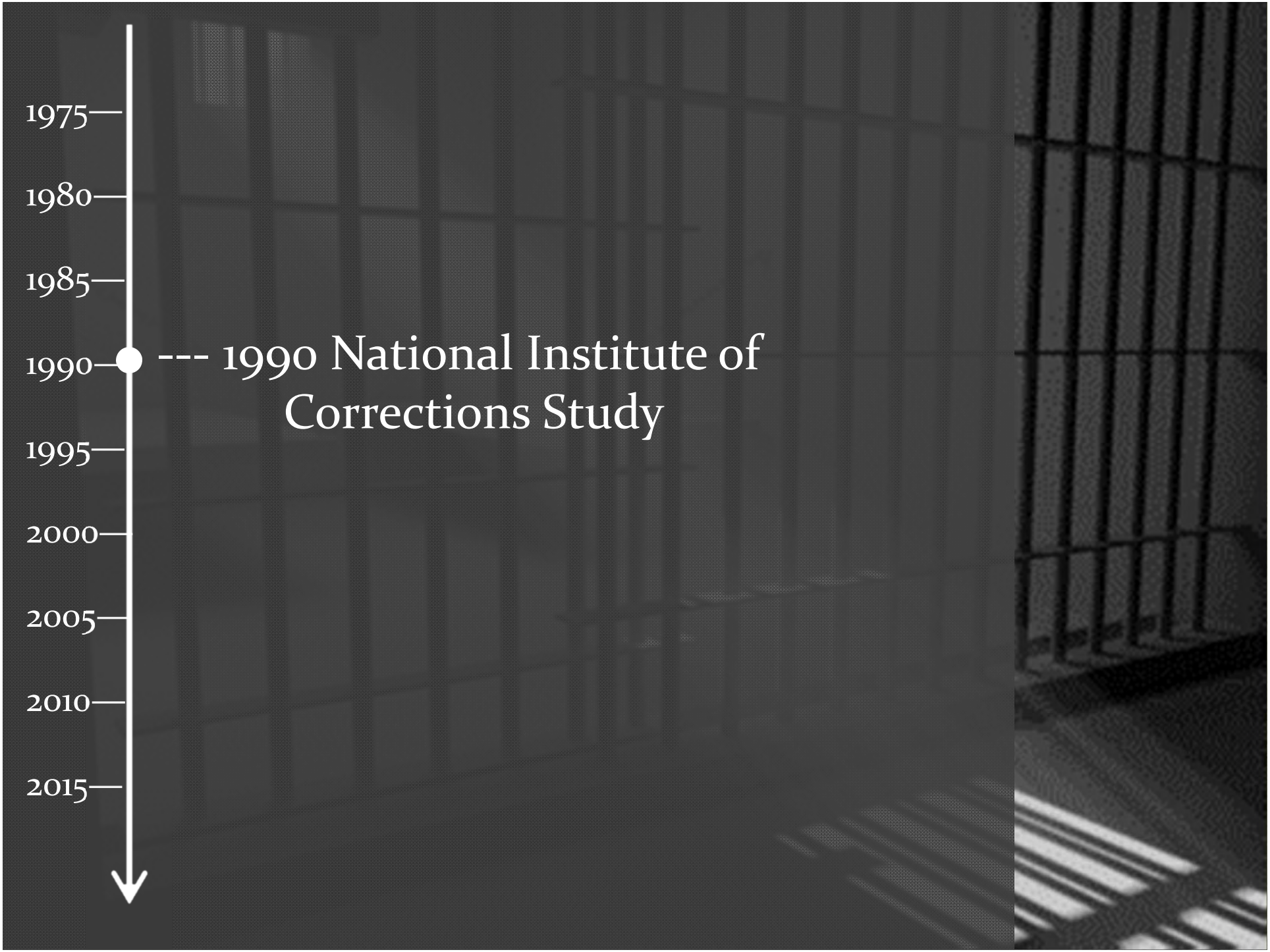
2005 Financed in part by $1,725,000 Bond Issue on September 1, 1979

2010

2015

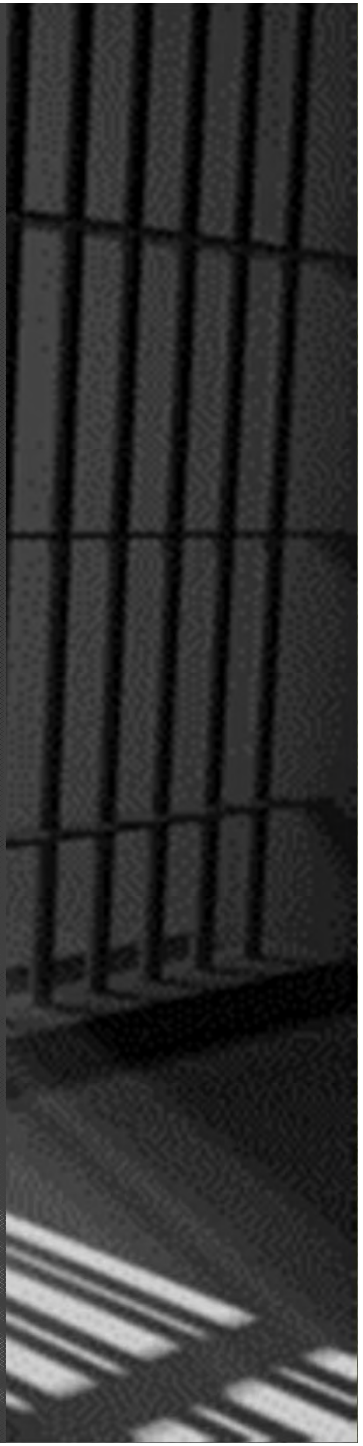
1975
1980
1985
--- Housed State Prisoners from
1984-1986
1990
1995
2000
2005
2010
2015

1975
1980
1985
1990
1995
2000
2005
2010
2015
--- 1989 Double-Bunked Cells where allowable by State Standards
Capacity Changed from 64 to 89


1975
1980
1985
1990
--- 1990 National Institute of Corrections Study
1995
2000
2005
2010
2015

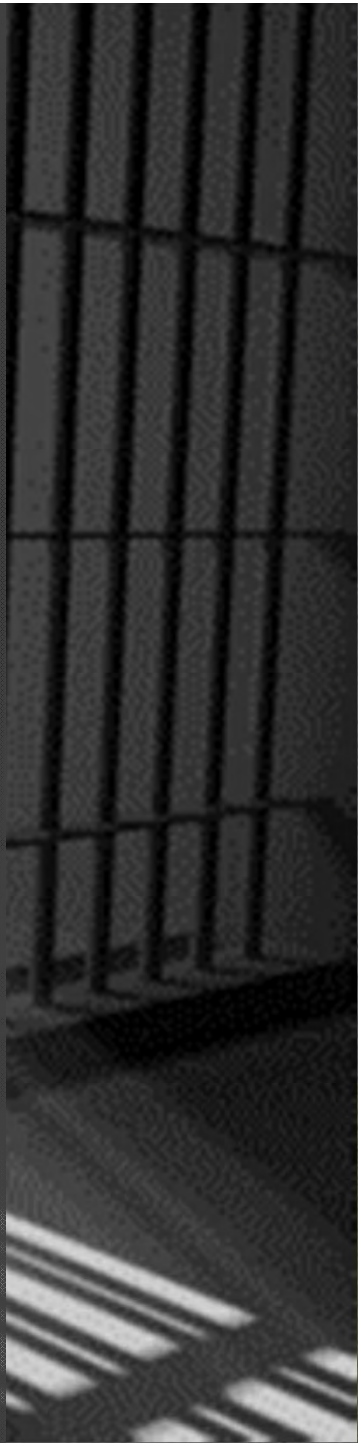
# 1990 National Institute of Corrections Study Recommendations

- ✓ #1 Form a Jail Population Review Committee – recommend ways to reduce the average length of stay (ALOS) in Jail.
- ✓ #2 Review/streamline pre-trial release program.
- ✓ #3 Investigate expansion of the use of "Notice to Appear" (NTA).
- ✓ #4 Third-party release for pre-trail detainees.
- ✓ #5 Investigate Electronic Home Monitoring (EHM) for both pre-trial and sentenced prisoners.

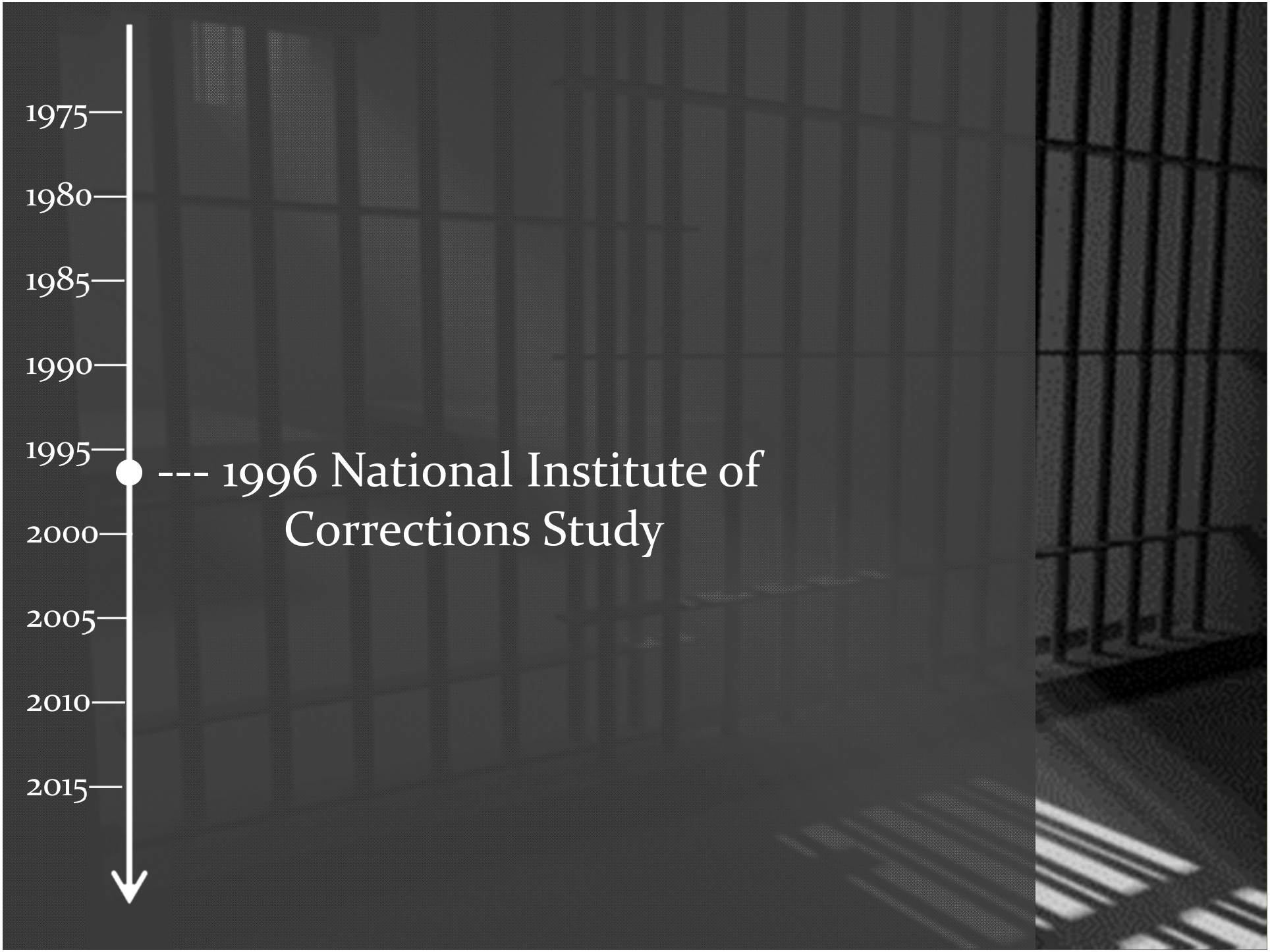


# 1990 National Institute of Corrections Study Recommendations (Continued)

- ✓ #6 Investigate weekend bond hearings.
- ✓ #7 Spread part-time sentences to weekdays to relieve weekend overcrowding.
- ✓ #8 Explore locating weekend/work release detainees to an outside facility.
- ✓ #9 Utilize coping skills/career counseling classes.
- ✓ #10 Utilize Planning of New Institutions (PONI) Program to plan new Jail.

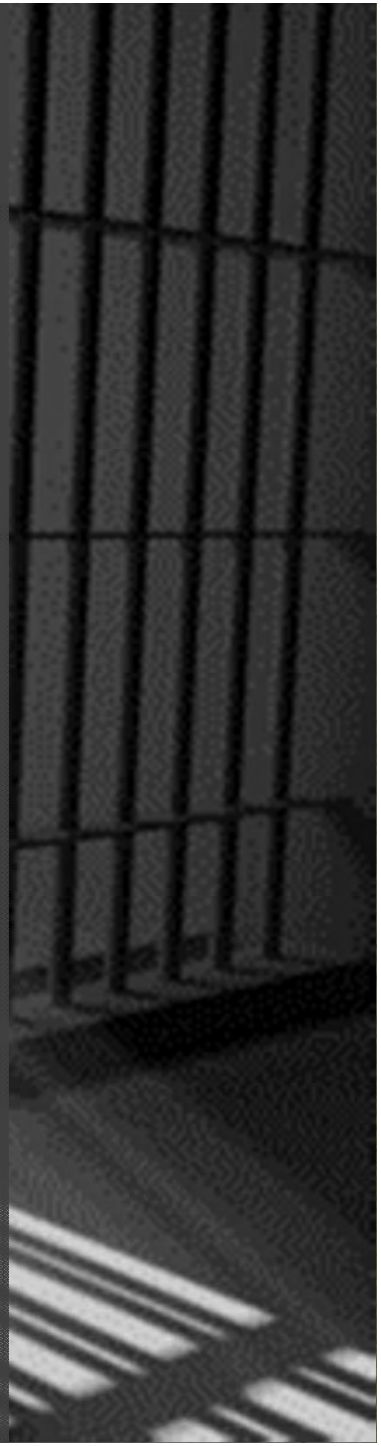


1975
1980
1985
1990
--- December 1, 1992 Jail Bonds
(Mortgage) Paid Off
1995
2000
2005
2010
2015


1975
1980
1985
1990
1995
--- 1996 National Institute of Corrections Study
2000
2005
2010
2015

# 1996 National Institute of Corrections Study Recommendations

- ✓ #1 Hire seven additional staff members.
- #2 Remodel the communication center. Provide increased booking space.
- ✓ #3 Improve the jail control room/replace jail control equipment.
- ✓ #4 Begin planning for additional beds.
- #5 Remodel the control rooms – improve sight lines.



# 1996 National Institute of Corrections Study Recommendations (Continued)

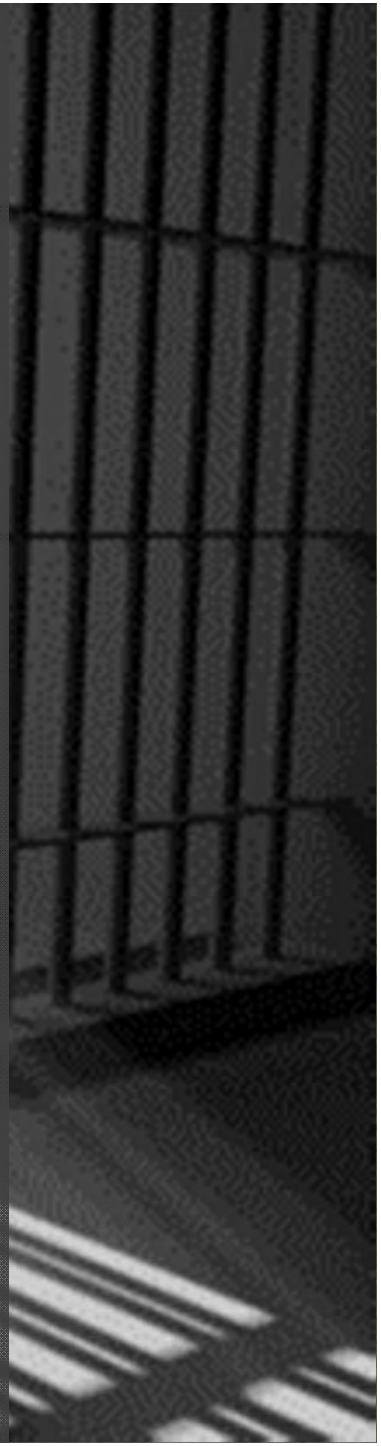
#6 Improve cell design layout to maximize officer's ability to control inmate behavior.

#7 Improve supervision of living units-get officers into the units more often-remove sight barriers.

✓ #8 Implement "out of custody" work program.

✓ #9 Move people through the system.

✓ #10 Consider forming a "pre-trial service unit" to screen the jail population and provide improved information to the courts.



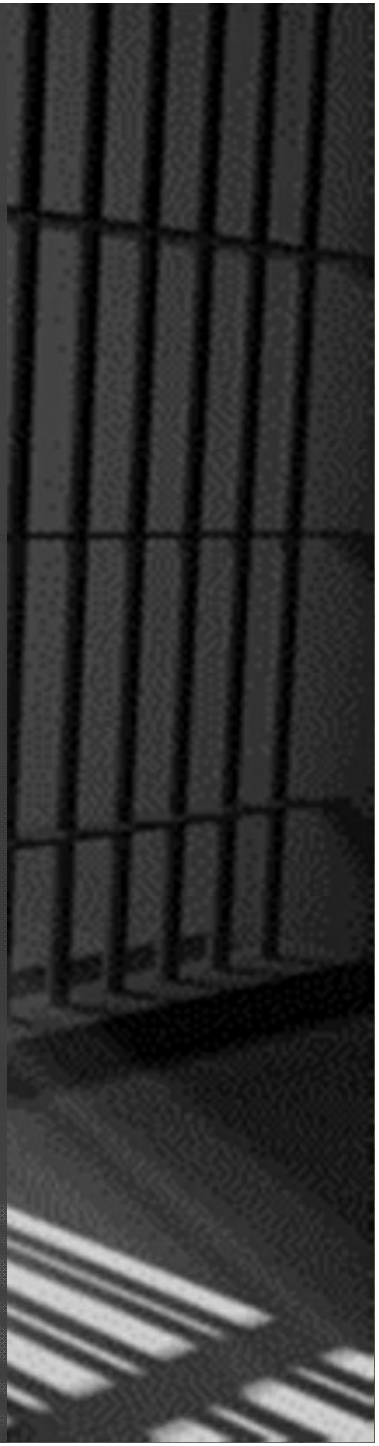
1975
1980
1985
1990
1995
--- 1997 Started Electronic Home Monitoring Program
2000
2005
10 Individuals
1 Officer
2010
2015

1975
1980
1985
1990
1995
2000
2005
2010
2015
--- 2000 Moved Dispatch Center from second to first floor of Public Safety Building

1975
1980
1985
1990
1995
2000
2005
2010
2015
--- 2001 Jail Population Review Committee

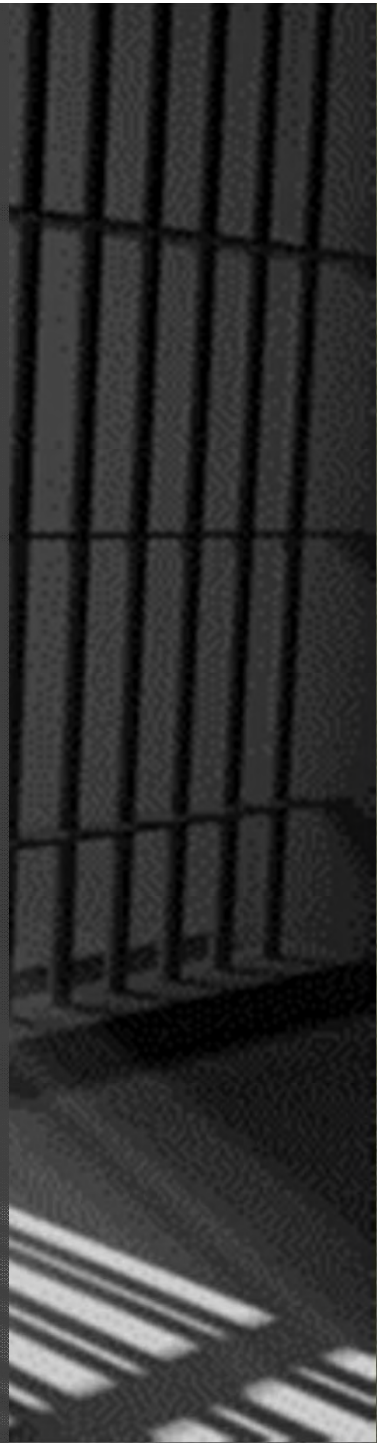
# 2001 Jail Population Review Committee Recommendations

- ✓ #1 Add a fifth Judge and Courtroom.
- ✓ #2 Add staff to the States Attorney's Office.
- ✓ #3 Add staff to the Public Defender's Office.
- ✓ #4 Add EHM staff to the Sheriff's Office.

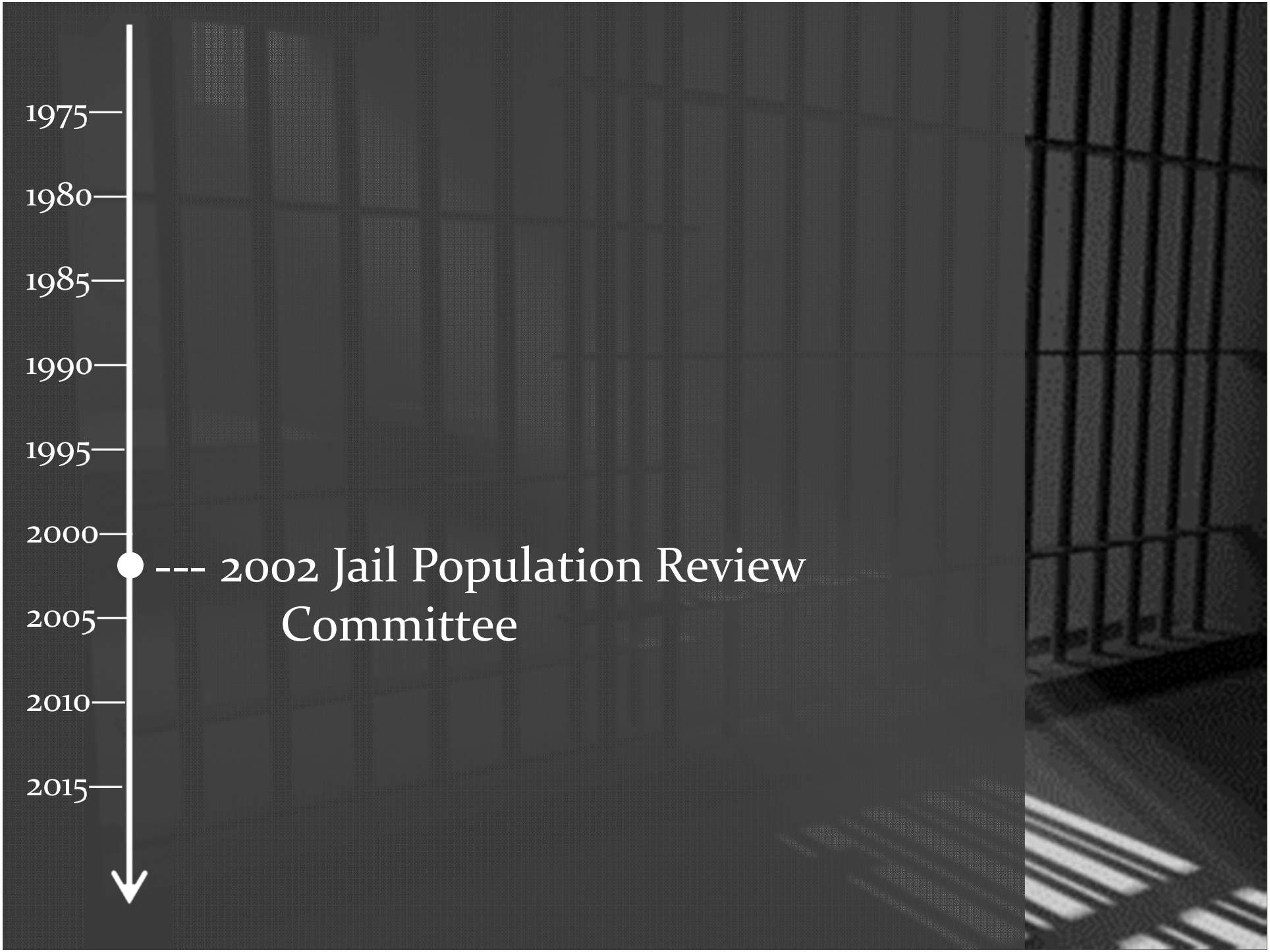


# 2001 Jail Population Review Committee Recommendations (Continued)

- ✓ #5 Periodic review of bonds for those in jail but unable to afford posting bond.
- ✓ #6 Periodic review of sentenced prisoners behavior – consider early release where behavior warrants it.
- ✓ #7 Expand EHM for pre-trial detainees.
- #8 Establish a very minimum-security jail alternative for those not truly in need of secure detention.



1975
1980
1985
1990
1995
--- 2002 Expanded Electronic Home Monitoring Program for Total of
2000
35 Individuals
2005
2 Officers
2010
2015


1975
1980
1985
1990
1995
2000
--- 2002 Jail Population Review Committee
2005
2010
2015

# 2002 Jail Population Review Committee Recommendations

#1 Consider delivering career counseling/coping skills classes in a "Day Center" setting during the hours of 8 am to 5 pm.

✓ #2 Further expand the EHM program to include pre-trial and sentenced inmates.

✓ #3 Consider establishment of "pre-trial services unit" as in Winnebago and Kane Counties.

✓ #4 Fifth Judge will have little or no impact on jail population, as she will be needed in traffic and domestic courts.

#5 Expand existing jail to add maximum-security beds and minimum-security (POD style) beds as well.

# 2002 Jail Population Review Committee Recommendations (Continued)

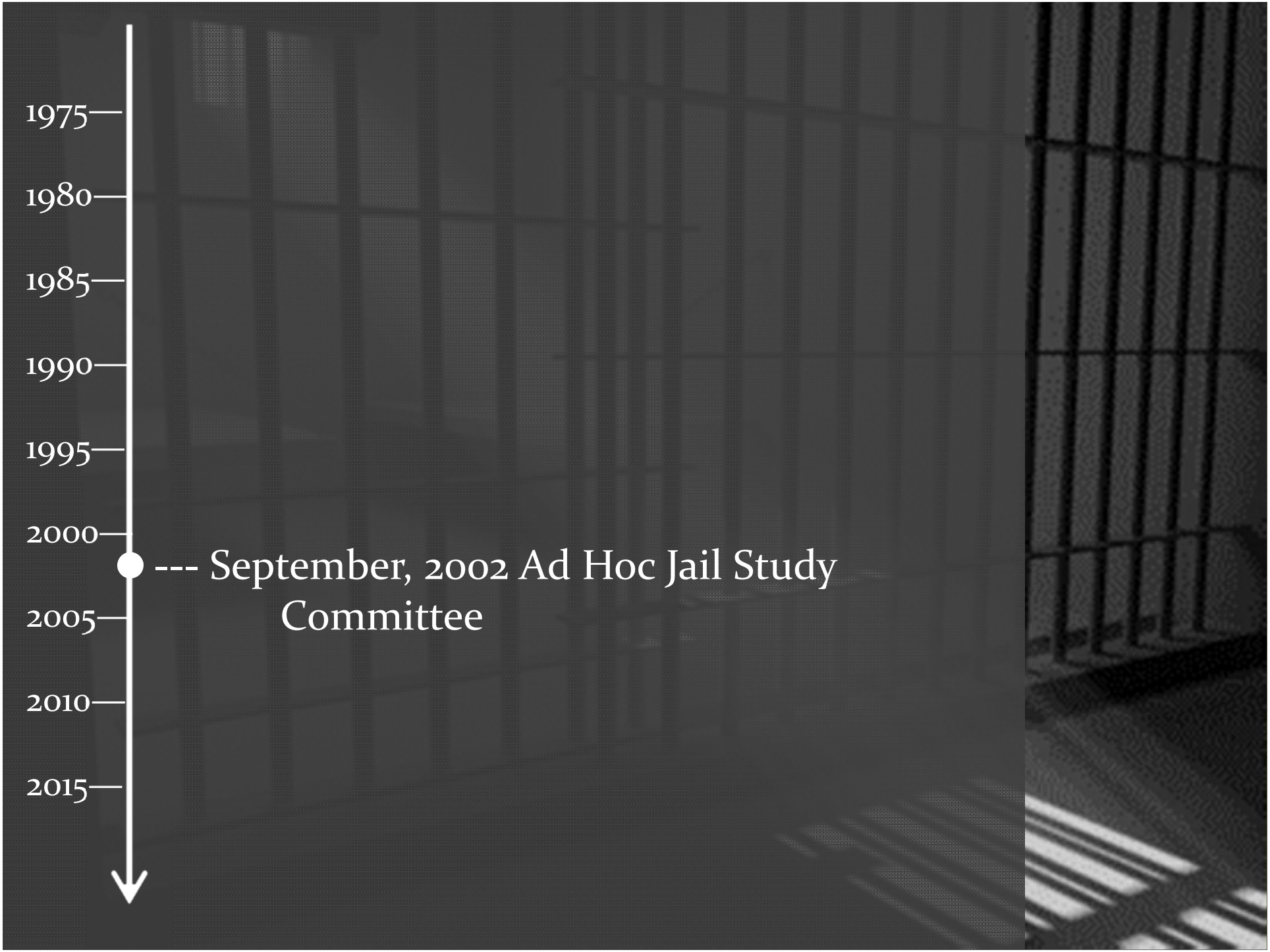
#6 Add segregation areas to existing facility to isolate inmates with communicable diseases as well as those with disciplinary problems.

#7 Add additional meeting space to existing facility to provide for attorney/client conference space.

✓ #8 Consider "overbuilding" new jail and renting extra space to other jurisdictions.

✓ #9 Explore placing our prisoners in other counties.

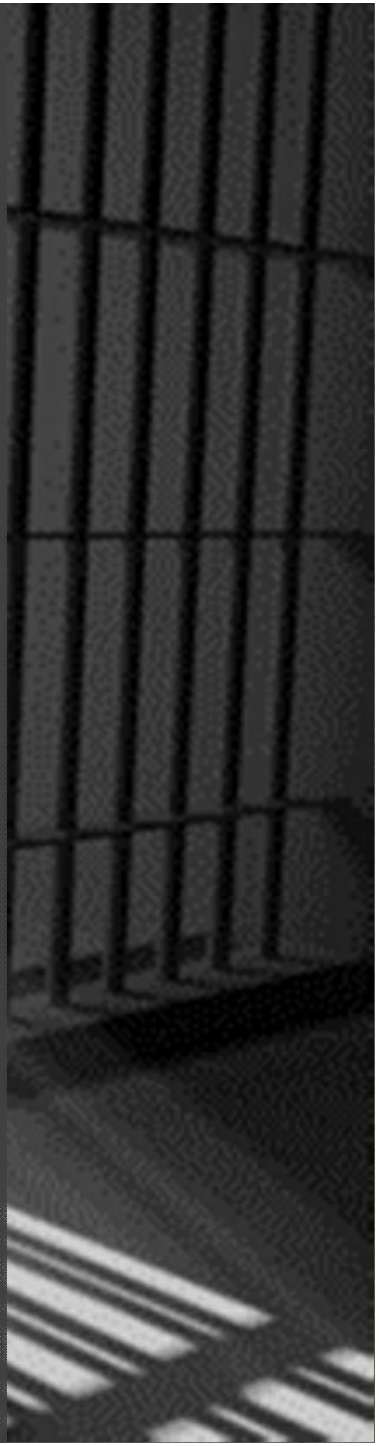
✓ #10 Go to County Board for "overflow funds" to rent space elsewhere if needed.


1975
1980
1985
1990
1995
2000
--- September, 2002 Ad Hoc Jail Study Committee
2005
2010
2015

# 2002 Ad Hoc Jail Study Committee

Members appointed on September 18, 2002 for one year terms until September 01, 2003:

- Sue Leifheit
- Bob Hutcheson
- Michael Haines
- Marlene Allen
- Ruth Anne Tobias
- Jeffery Metzger
- Sheriff Roger Scott
- Lt. Joyce Klein
- Ronald Matekaitis
- Kenneth Johnson
- Kenneth Campbell
- Donald Thomas
- William Feithen
- Ray Bockman
- Gary Hanson
- Linda Swenson
- Jerry Thompson



1975
1980
1985
1990
1995
2000
--- 2003 Retained Jail Consultants
"Mark Goldman & Associates" and
"Durrant Group"
2005
2010
2015

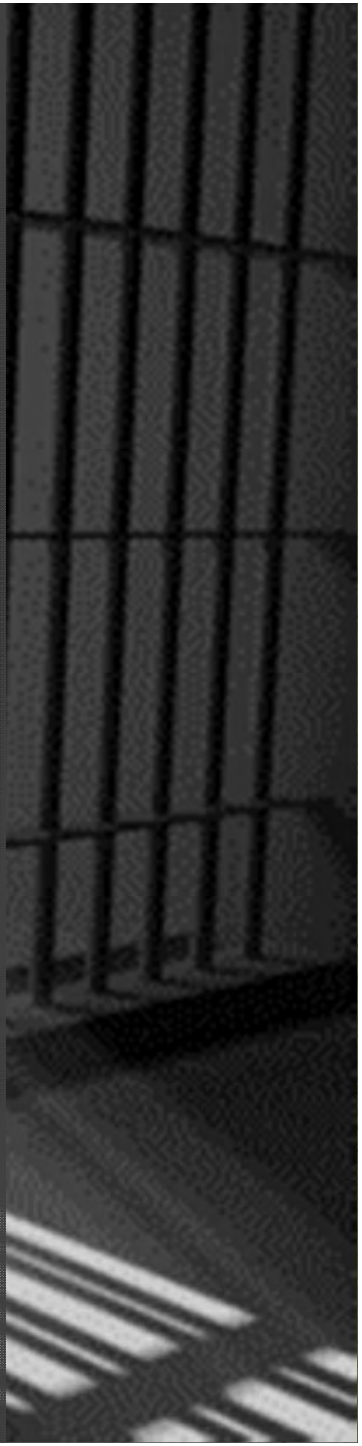
# 2003 Ad Hoc Jail Committee Recommendations

- ✓ #1 Implement recommended alternatives to incarceration to reduce bed needs.

- #2 Build more beds.

- #3 Expand the existing Public Safety Building to reduce the number of additional beds to be built, minimize costs and keep the criminal justice system in one location.

- ✓ #4 Explore funding options.



1975
1980
1985
1990
1995
2000
--- 2003 DeKalb County Board Recommendations
2005
2010
2015

# 2003 DeKalb County Board Recommendations

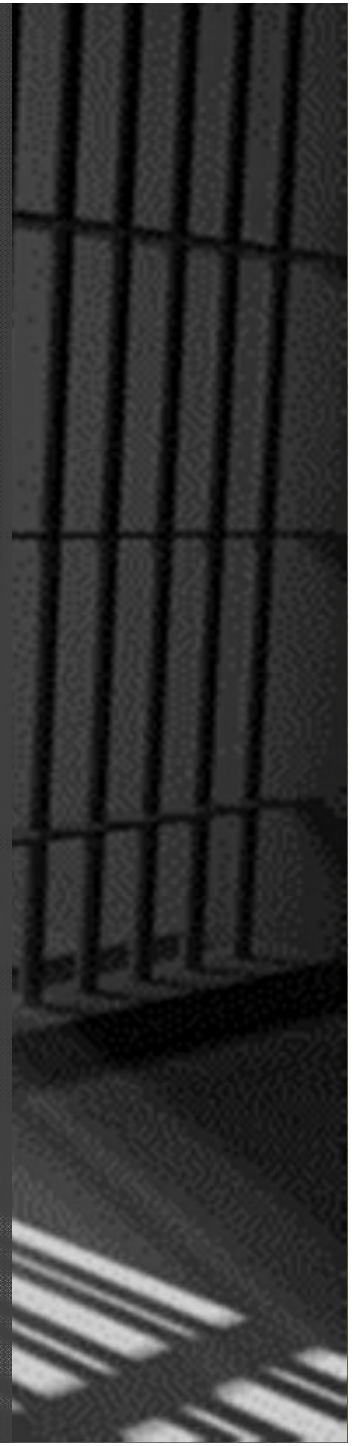
#1 Implement court date reminder system.

✓ #2 Implement EHM for pre-sentenced individuals.

✓ #3 Utilize graduated sentences.

✓ #4 Implement Mental Health and Substance Abuse Jail Diversion Programs.

✓ #5 Pre-trial release program – formalized



# 2003 DeKalb County Board Recommendations (Continued)

- ✓ #6 Weekend Bond Court – codified
- ✓ #7 Work Release: Expanded
- ✓ #8 Drug Court Exploration.
- #9 Add to the existing jail. Authorized first phase reconfiguring/remodeling of the existing jail and adding 75 beds for a total of 132.
- ✓ #10 Directed staff to recommend a method of financing the $16,000,000 project and present that recommendation to the Finance Committee.

1975
1980
1985
1990
1995
2000
2005
2010
2015
--- March, 2004 Referendum for a
Public Safety Sales Tax for
financing the new Jail - Failed

# "Referendum Vote Totals & Percentage"

**DEKALB COUNTY**

**PROPOSITION TO ESTABLISH A PUBLIC SAFETY SALES TAX**

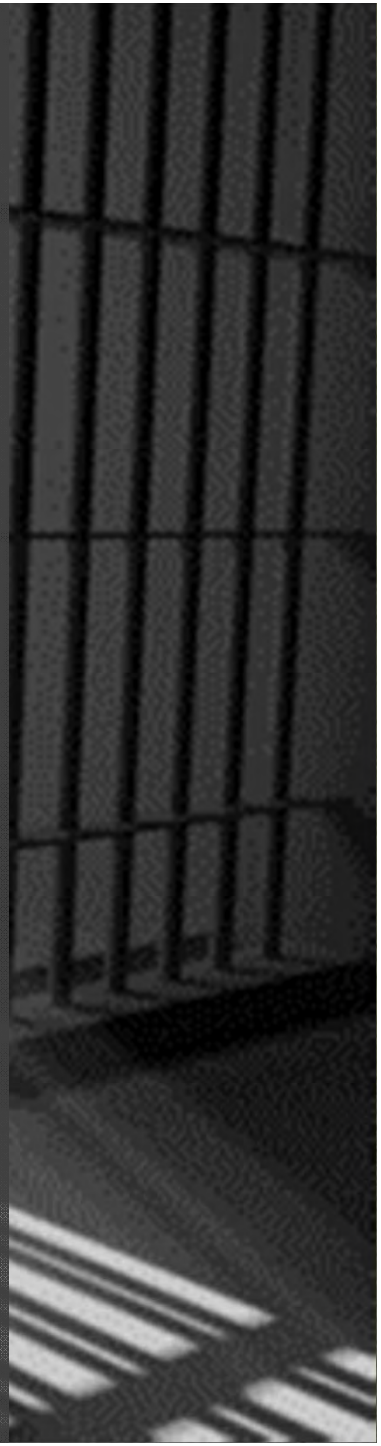
Shall The County of DeKalb, Illinois, be authorized to impose a public safety tax at the rate of one- half of one percent upon all persons engaged in the business of selling tangible personal property at retail in the County on gross receipts from the sales made in the course of their business to be used for crime prevention, detention and other public safety purposes?

YES

NO

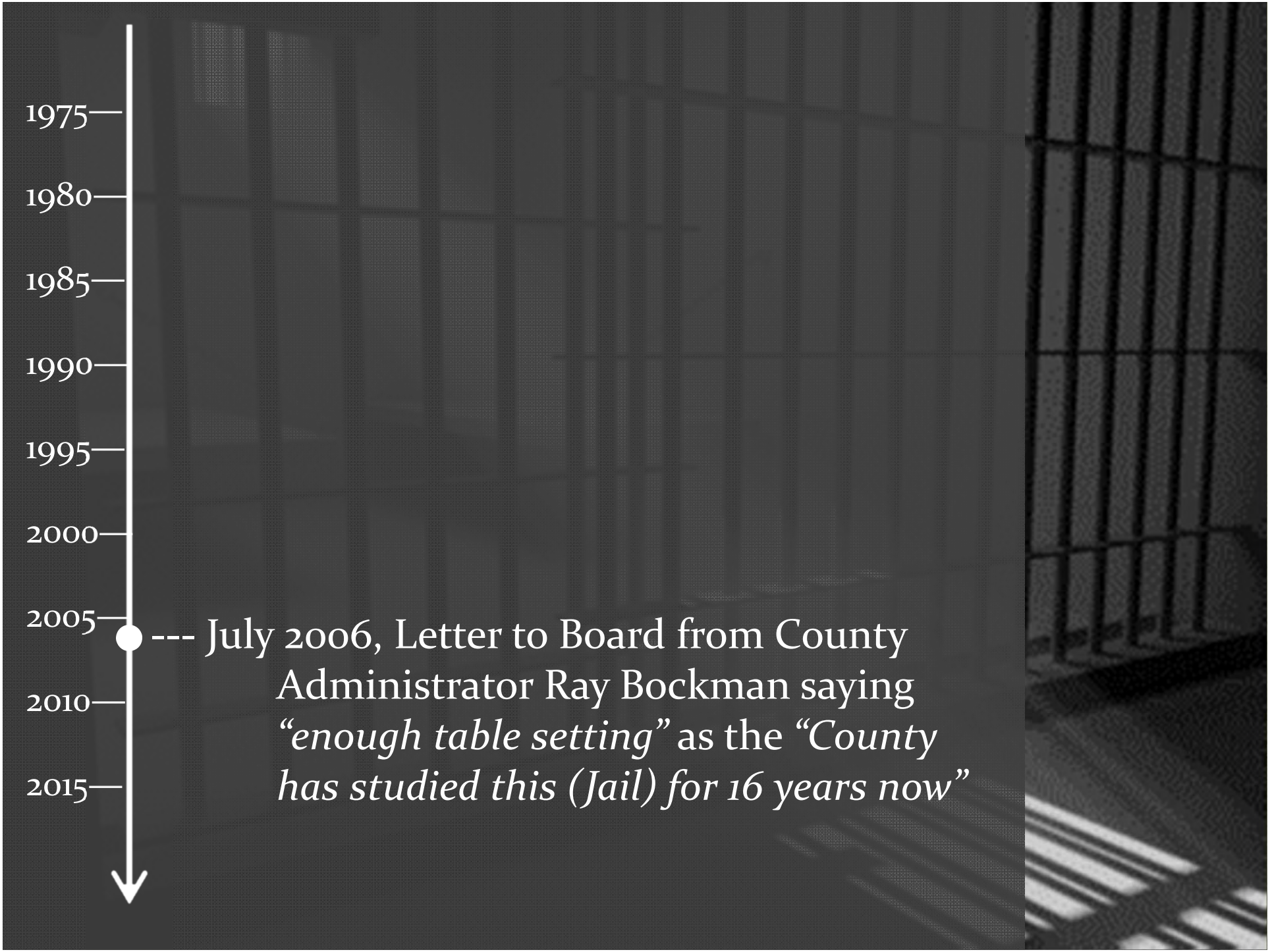
| YES | % | NO | % | TOTAL |
|---|---|---|---|---|
| 6,755 | 47% | 7,491 | 53% | 14,246 |

The proposition gained the support of 47% of the electors and failed by 736 votes to be adopted in the March 16, 2004 Primary Election.



1975
1980
1985
1990
1995
2000
2005
2010
2015
--- 2005 Began a four-year $1 million building improvement program for Public Safety Building

1975
1980
1985
1990
1995
2000
2005
--- 2006 Established Drug Court
2010
2015


1975
1980
1985
1990
1995
2000
2005
2010
2015
--- July 2006, Letter to Board from County Administrator Ray Bockman saying *"enough table setting"* as the *"County has studied this (Jail) for 16 years now"*

1975
1980
1985
1990
1995
2000
2005
2010
2015
--- November, 2006 Referendum for a Public Safety Sales Tax for financing the new Jail - Failed

# "Referendum Vote Totals & Percentage"

**DEKALB COUNTY**

**PROPOSITION TO ESTABLISH A PUBLIC SAFETY SALES TAX**

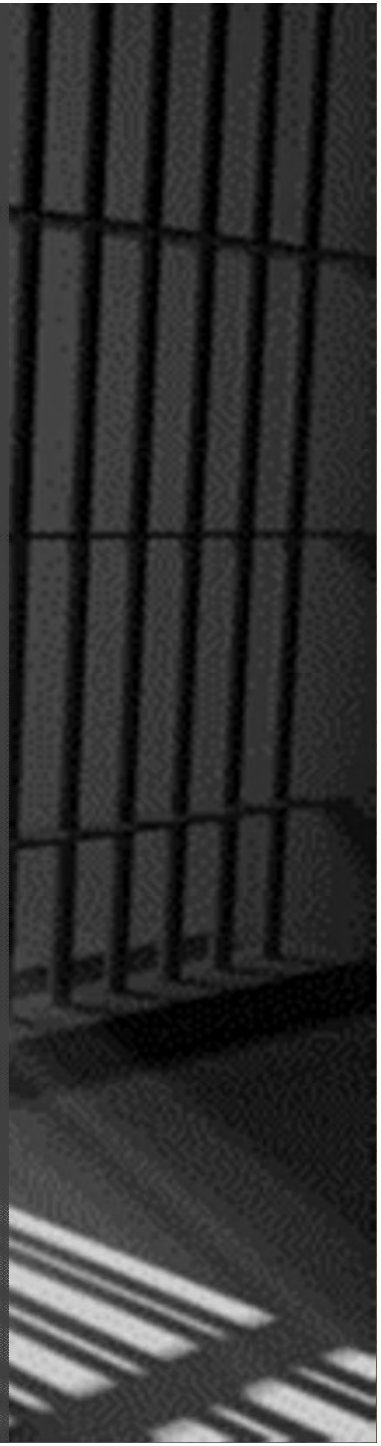
Shall The County of DeKalb, Illinois, be authorized to impose a public safety tax at the rate of one- half of one percent upon all persons engaged in the business of selling tangible personal property at retail in the County on gross receipts from the sales made in the course of their business to be used for crime prevention, detention and other public safety purposes?

YES

NO

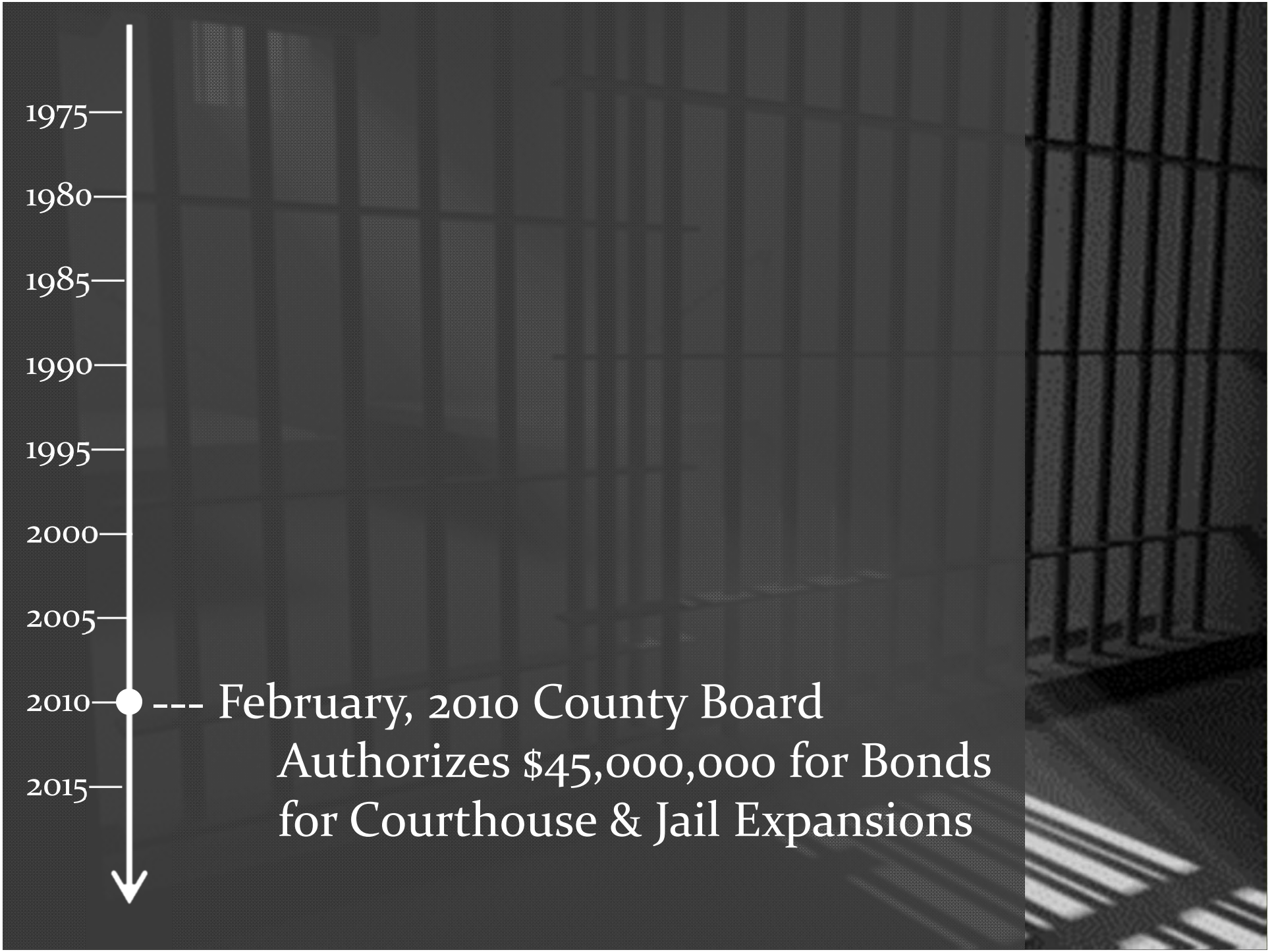
| YES | % | NO | % | TOTAL |
|---|---|---|---|---|
| 10,656 | 43% | 13,902 | 57% | 24,558 |

The proposition gained the support of 43% of the electors and failed by 3,246 votes to be adopted in the November 7, 2006 General Election.



1975
1980
1985
1990
1995
2000
2005
--- 2007 Correction's Control Center
opened on second floor
2010
2015

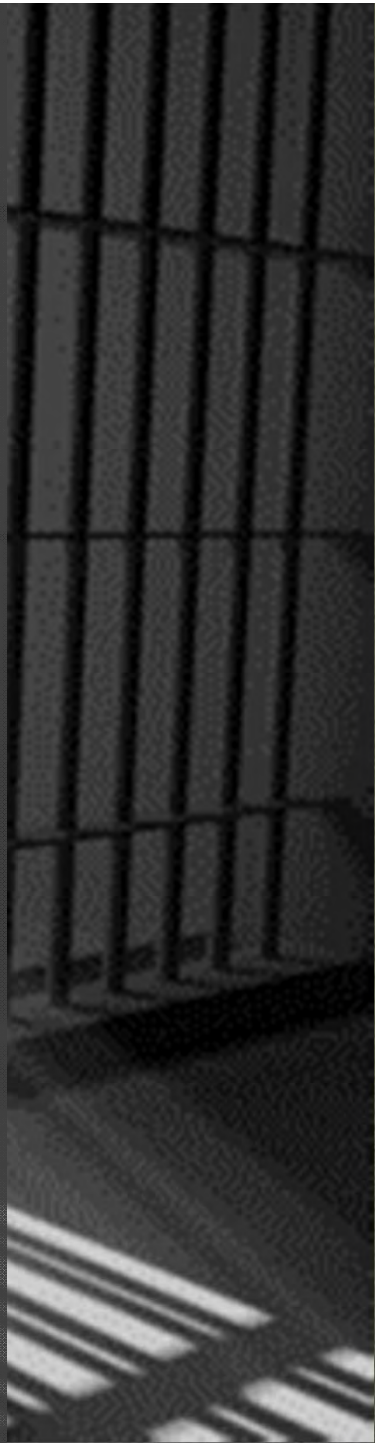
1975
1980
1985
1990
1995
2000
2005
2010
2015
--- March, 2009 Host Fee Agreement
Approved for Landfill Expansion –
monies to be used to expand the Jail


1975
1980
1985
1990
1995
2000
2005
2010
2015
--- February, 2010 County Board
Authorizes $45,000,000 for Bonds
for Courthouse & Jail Expansions

1975
1980
1985
1990
1995
2000
2005
2010
2015
--- May, 2010 Landfill Expansion
Approved by County Board

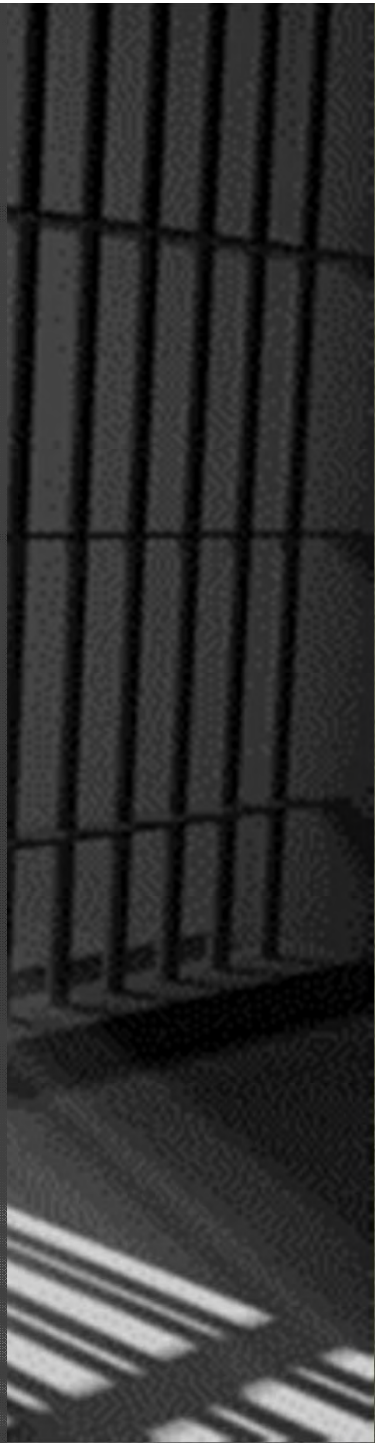
# DEKALB COUNTY GOVERNMENT
## LANDFILL EXPANSION – ANTICIPATED USEFUL LIFE

| Capacity | Minimum | Maximum |
|---|---|---|
| Life Time Tons | 22,000,000 | 22,000,000 |
| Tons per Year | 375,000 | 500,000 |
| **Useful Life - Years** | **59** | **44** |
| | | |
| Start Year | 2015 | 2015 |
| End Year | 2074 | 2059 |



# DEKALB COUNTY GOVERNMENT
## SOLID WASTE HOST FEE AGREEMENT REVENUE

| Revenues | Minimum | Maximum | Lifetime |
|---|---|---|---|
| Tons per Year | 375,000 | 500,000 | 22,000,000 |
| Rate per Ton | $4.60 | $4.60 | $4.60 |
| Gross Revenue per Year | $1,725,000 | $2,300,000 | $101,200,000 |
| | | | plus COLA |
| Less Allocations: | | | |
| Solid Waste Program | ($200,000) | ($200,000) | |
| Forest Preserve | ($100,000) | ($100,000) | |
| | | | |
| Net Annual Revenue | $1,425,000 | $2,000,000 | |



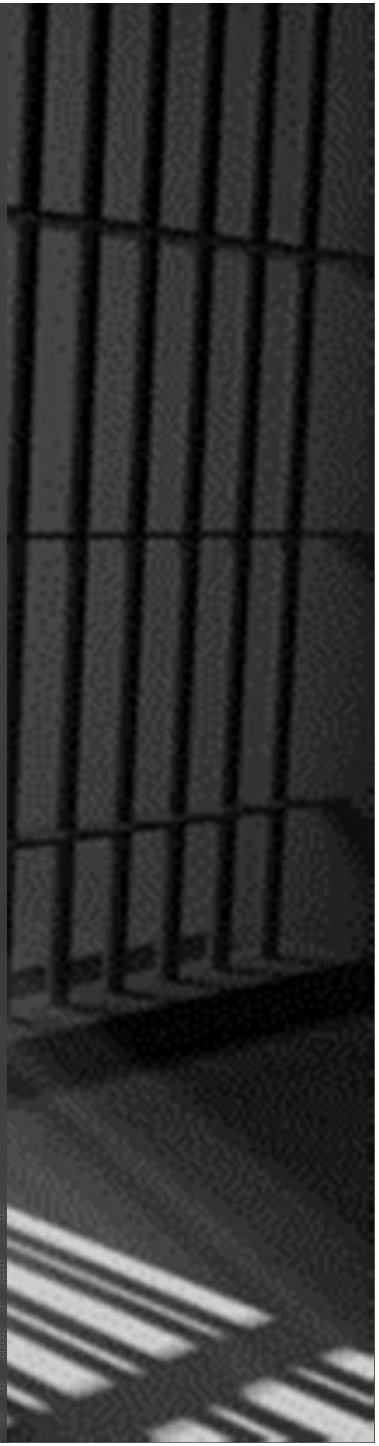
1975
1980
1985
1990
1995
2000
2005
2010
2015
--- June, 2010 County sued over Landfill Expansion by “Stop the Mega-Dump” Organization

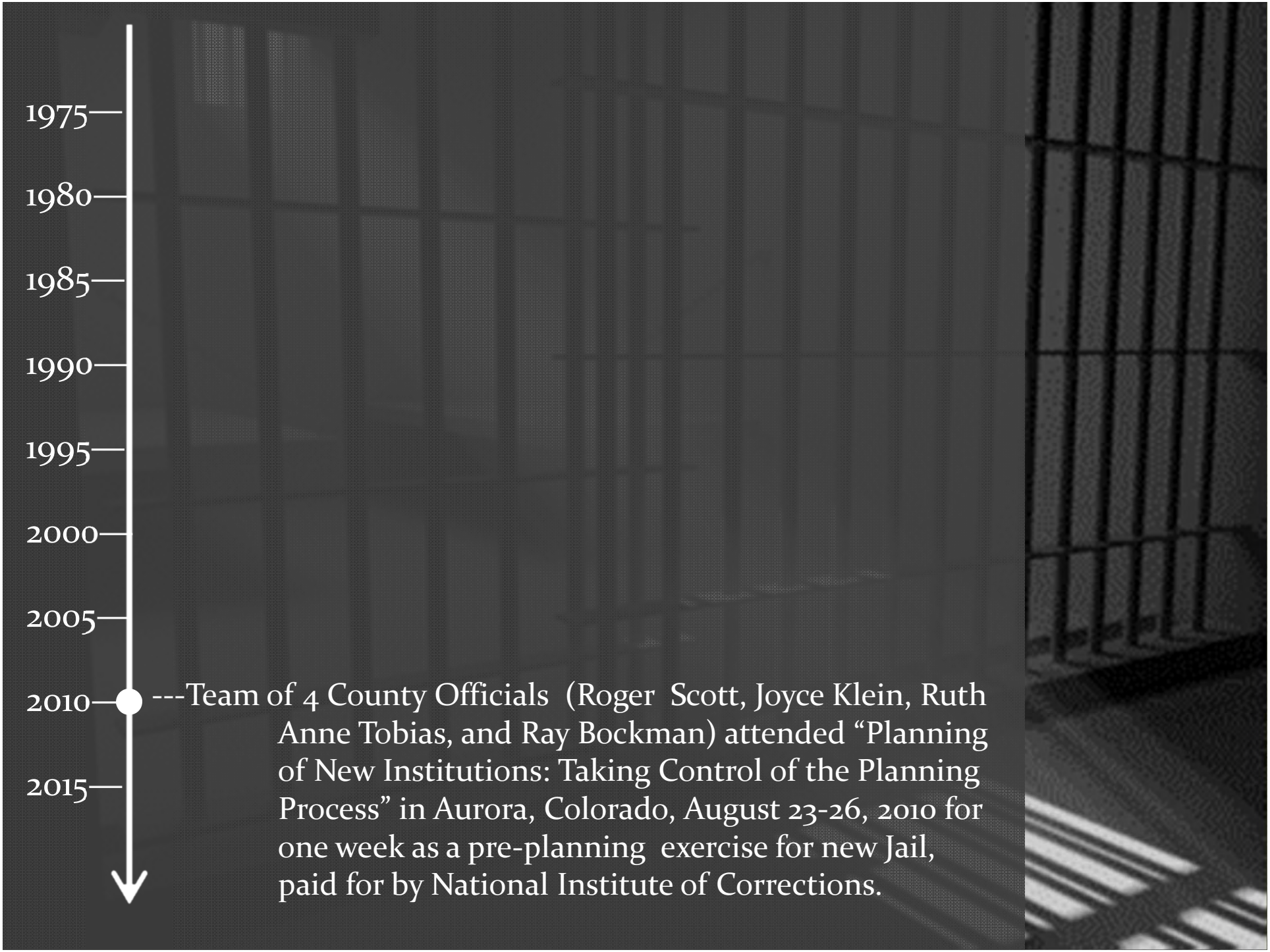
1975
1980
1985
1990
1995
2000
2005
2010
2015
--- September, 2010 Ad Hoc Jail
Planning Committee Formed

# 2010 Ad Hoc Jail Planning Committee

Members appointed on September 16, 2010 for two-year terms until September 30, 2012:

- Ruth Anne Tobias
- Ray Bockman
- Marlene Allen
- Riley Oncken
- Anita Turner
- Sheriff Roger Scott
- Lt. Joyce Klein

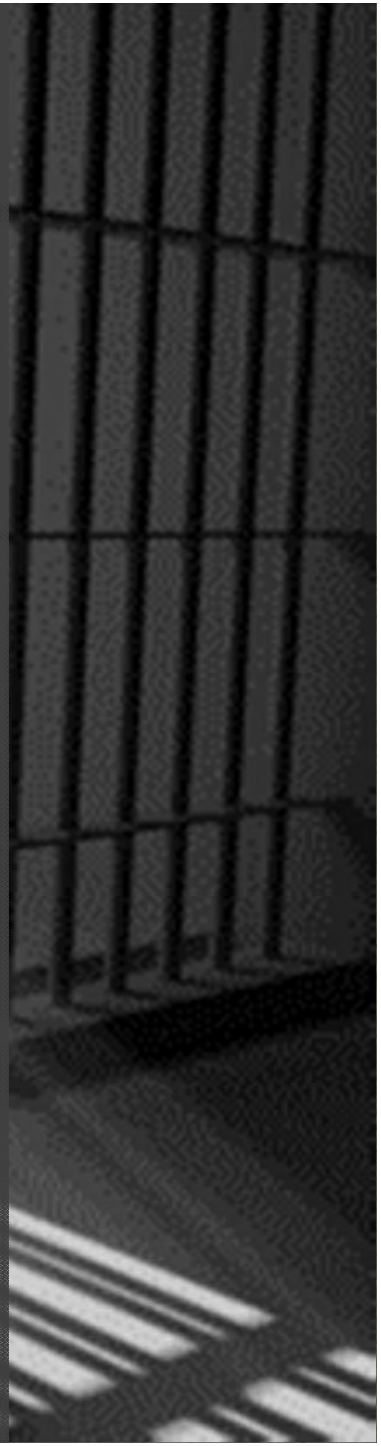


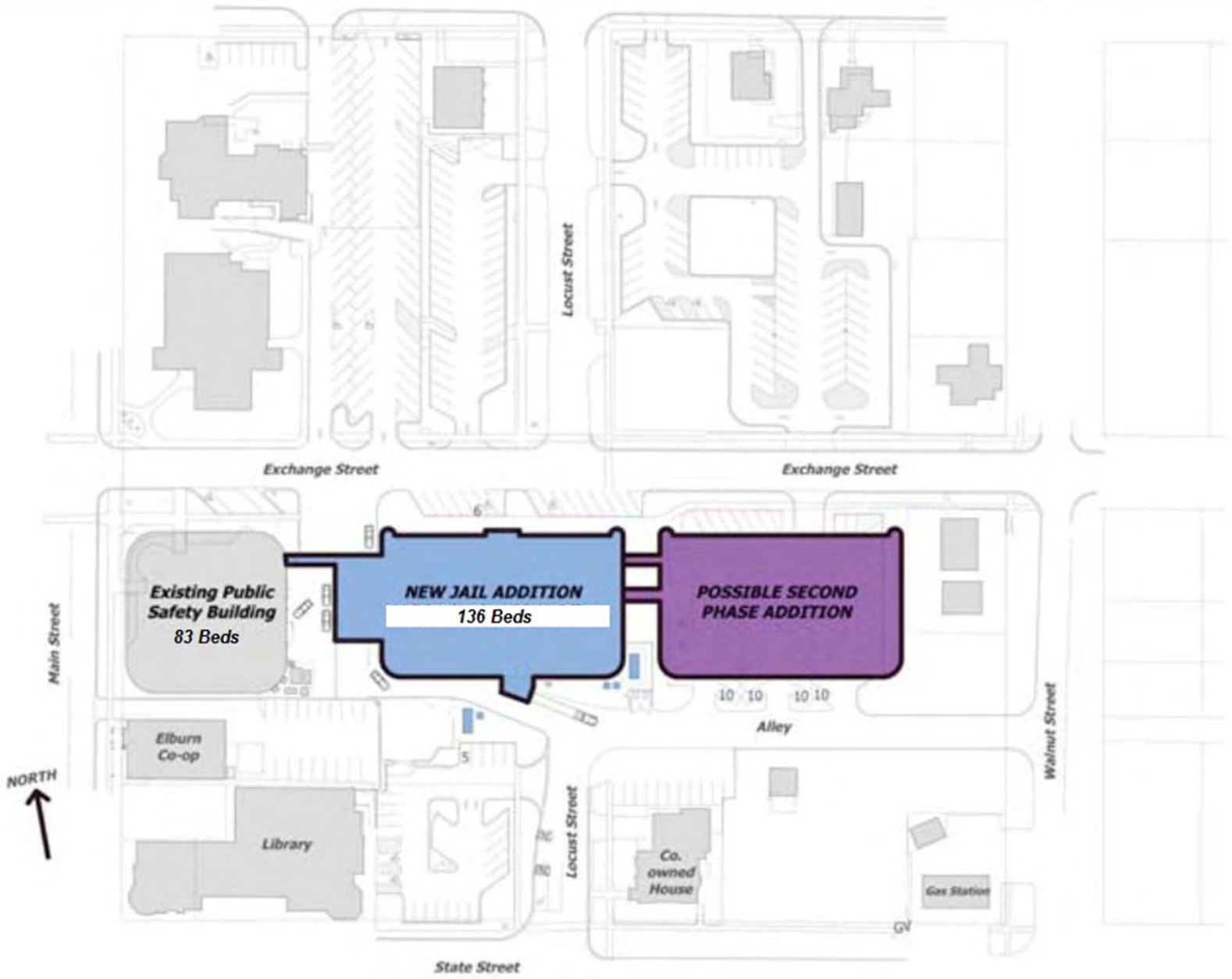

1975
1980
1985
1990
1995
2000
2005
2010
2015
---Team of 4 County Officials (Roger Scott, Joyce Klein, Ruth Anne Tobias, and Ray Bockman) attended "Planning of New Institutions: Taking Control of the Planning Process" in Aurora, Colorado, August 23-26, 2010 for one week as a pre-planning exercise for new Jail, paid for by National Institute of Corrections.

1975
1980
1985
1990
1995
2000
2005
2010
2015
--- September 2012, County Board Approved Jail Expansion Plan at $27,000,000

# Guiding Design Principals

- Insure that *all* boarded inmates come home.
- Satisfy User's critical operational needs.
- Attain staff efficiency.
- Provide adequate core support services so that future expansion is housing-oriented; uses less site footprint.
- Provide "add alternate" shelling options where necessary to insure the above and maximize the use of existing dollars.






## SITE EXPANSION PLAN

Scale: 1" = 30'-0"

Dewberry

DEKALB COUNTY JAIL EXPANSION

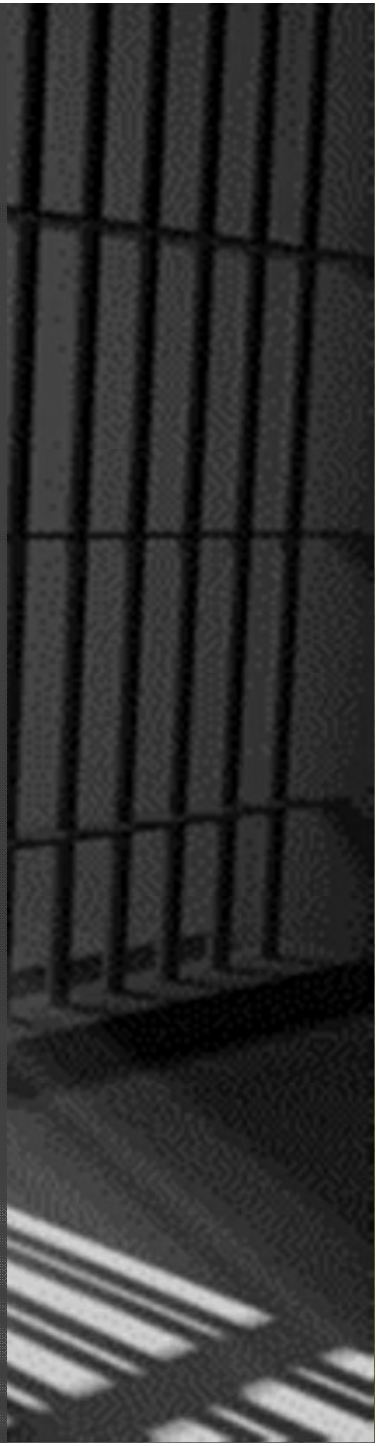
100% SCHEMATIC DESIGN

EXPANSION PLAN

A11

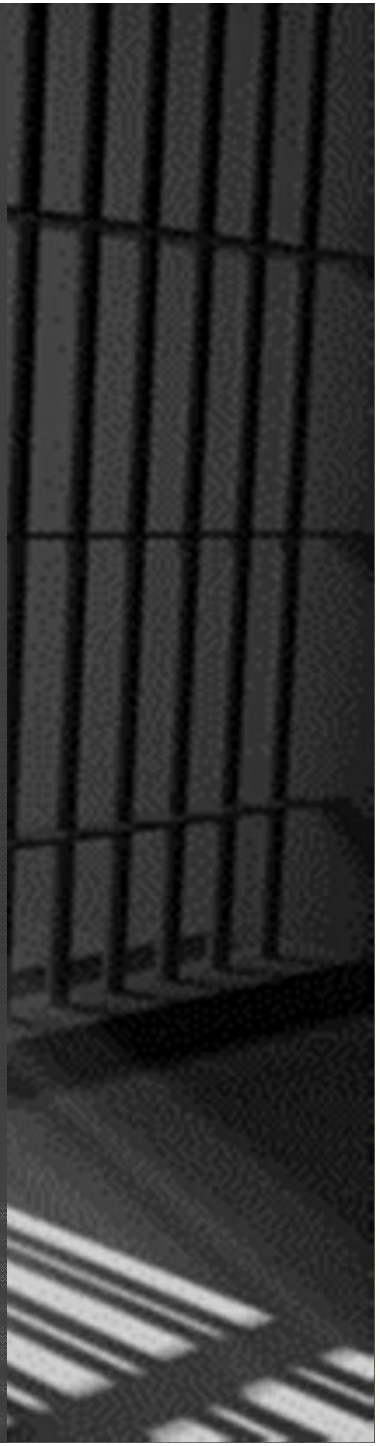
# DEKALB COUNTY GOVERNMENT
# JAIL BED CAPACITY

| | | | |
|---|---|---|---|
| A. | CURRENT | | |
| | Current Building | 89 | |
| | Lose - Bldg Connection | (6) | |
| | Total Current Building | | 83 |
| B. | EXPANSION | | |
| | First Floor | 20 | |
| | West Cell | 60 | |
| | Initial Construction | | 80 |
| | SHELL SPACE | | |
| | East cell – A | 16 | |
| | East Cell – B | 22 | |
| | East Cell – C | 18 | |
| | Total from Shell Space | | 56 |
| | TOTAL NEW CAPACITY | | 219 |
| | NET GAIN | | 130 |



# DEKALB COUNTY GOVERNMENT
# JAIL EXPANSION CONSTRUCTION COSTS

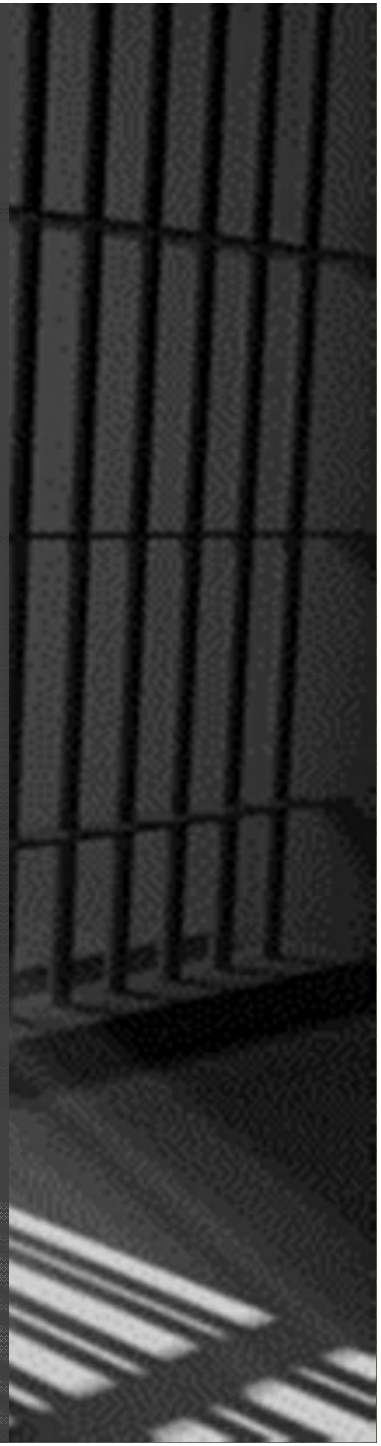
| | | | **September, 2012** |
|---|---|---|---|
| 1 | SOFT COSTS (VARIOUS ITEMS SUCH AS PROFESSIONAL SERVICES & EQUIPMENT) | | $3,924,890 |
| 2 | | | |
| 3 | CONSTRUCTION COSTS | | $20,380,713 |
| 4 | DESIGN/ESTIMATING CONTINGENCY | $713,325 | |
| 5 | CONSTRUCTION CONTINGENCY (3.5%) | $843,762 | |
| 6 | INFLATION FACTOR (PER YEAR) | $1,096,890 | |
| 7 | TOTAL CONTINGENCIES | | $2,653,977 |
| 8 | | | |
| 9 | TOTAL PROJECT COSTS | | $26,959,580 |
| 10 | | | |
| 11 | ADDITIONS, IF MONEY AVAILABLE | | |
| 12 | #1 KITCHEN EQUIPMENT | $435,750 | |
| 13 | #2 OFFICE BUILD OUT | $446,927 | |
| 14 | #3 EAST POD – 16 BEDS | $1,534,663 | |
| 15 | #4 EAST POD – 22 BEDS | $924,882 | |
| 16 | #5 EAST POD – 18 BEDS | $1,488,102 | |
| 17 | TOTAL POSSIBLE ADDITIONS | | $4,830,324 |
| 18 | | | |
| 19 | **TOTAL NEEDED FOR COMPLETE BUILD** | | **$31,789,904** |



1975
1980
1985
1990
1995
2000
2005
2010
2015
--- November 11, 2012 Dedication of Courthouse Expansion

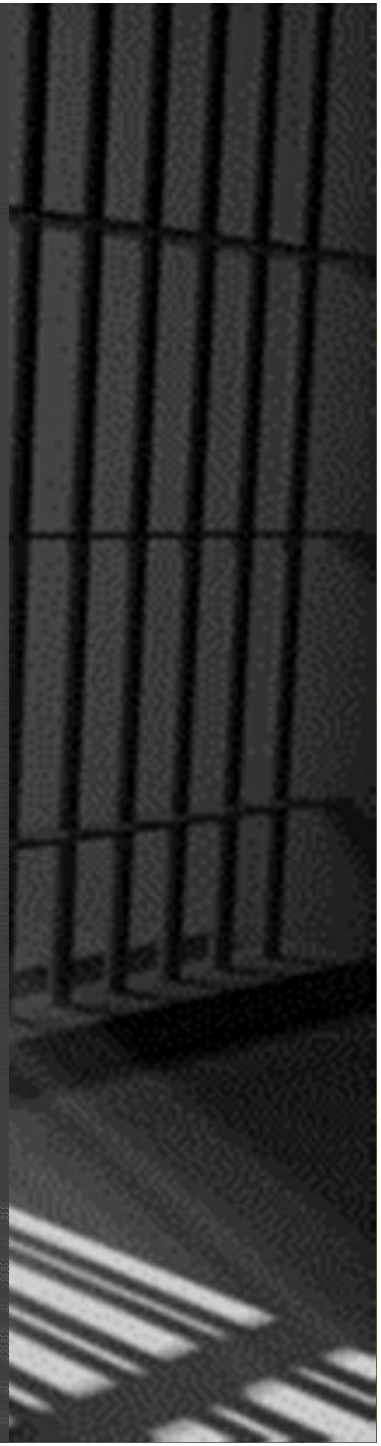
# BUT . . .

- Wait on Illinois EPA for construction permits to start Landfill Expansion
- Wait on Court Case



# DEKALB COUNTY GOVERNMENT
# LANDFILL EXPANSION LAWSUIT

| | |
|---|---|
| May 10, 2010 | County Board approves Siting for Landfill Expansion |
| June 11, 2010 | "Stop the Mega-Dump" files petition with Illinois Pollution Control Board challenging the siting approval |
| March 17, 2011 | Pollution Control Board denied the petition |
| April 20, 2011 | "Stop the Mega-Dump" filed a motion to reconsider |
| May 19, 2011 | Pollution Control Board denied the motion |
| June 16, 2011 | "Stop the Mega-Dump" filed a petition for administrative review with the Illinois Appellate Court |
| October 29, 2012 | Appellate Court issued a ruling affirming the decision of the Illinois Pollution Control Board |
| November, 2012 | "Stop the Mega-Dump" filed a petition for leave to appeal with the Illinois Supreme Court |
| May 29, 2013 | Illinois Supreme Court denied the petition. Case ends in County's favor and expansion can proceed. |



1975
1980
1985
1990
1995
2000
2005
2010
2015
--- May, 2013 Landfill Case finally settled in County's favor

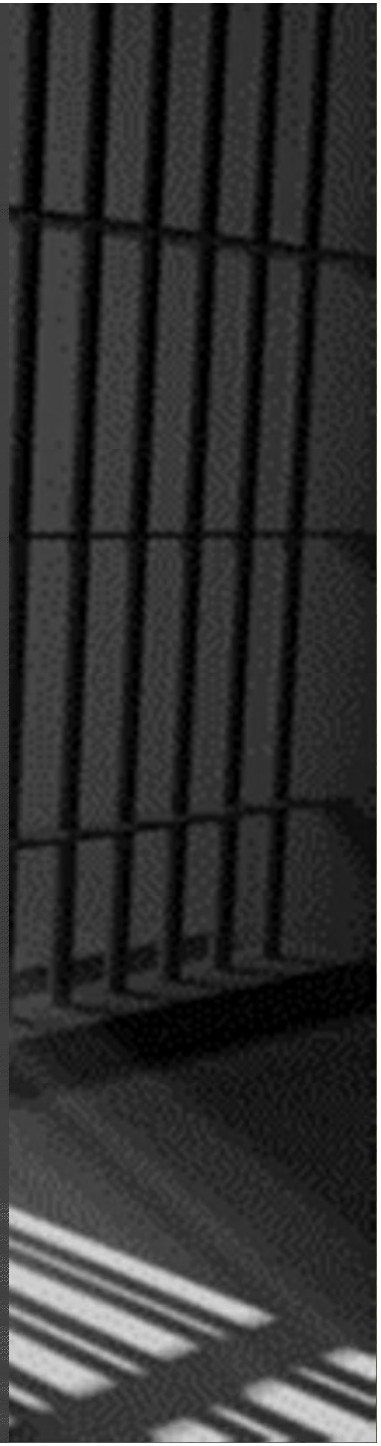
1975
1980
1985
1990
1995
2000
2005
2010
2015
--- May, 2013 Bonding Authority for $29,000,000 for Jail Expansion expires

1975
1980
1985
1990
1995
2000
2005
2010
--- December, 2013 Financial Recap
2015

# DEKALB COUNTY GOVERNMENT
# STATUS OF RENTING JAIL SPACE

Calendar Year 2013

| | |
|---|---|
| DeKalb County Housed | 89 |
| Average Number Out-Sourced | 55 |
| Average Daily Population 2013 | 134 |
| Cost of Renting Space 2013 | $1,013,700 |
| Total Cost Since 2004 | $5,922,529 |

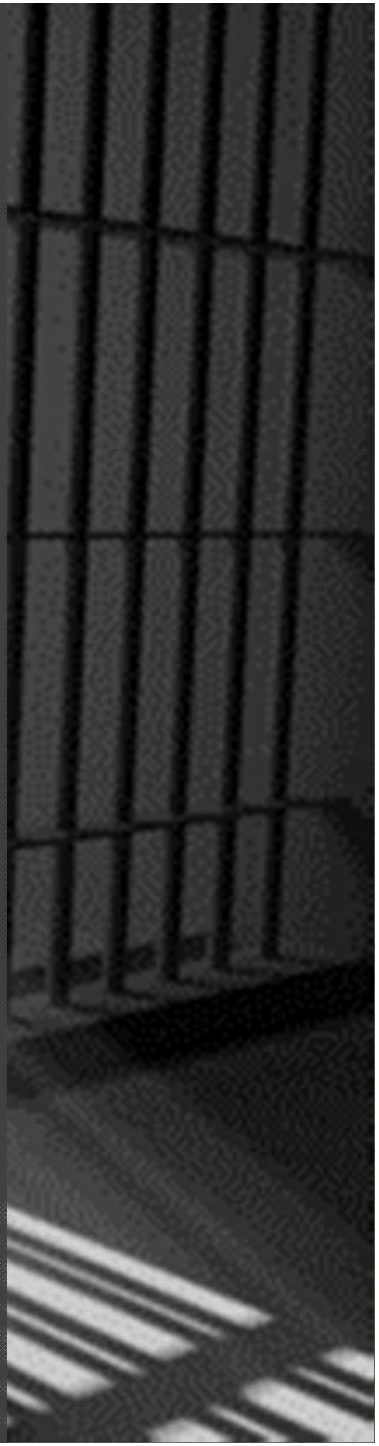


1975
1980
1985
1990
1995
2000
2005
2010
--- March 17, 2014 Status
2015

# DEKALB COUNTY GOVERNMENT
# STATUS OF RENTING JAIL SPACE

<u>Population March 17, 2014</u>

| | |
|---|---|
| DeKalb County Housed | 87 |
| Average Number Out-Sourced | 52 |
| Population | 139 |



# DEKALB COUNTY GOVERNMENT
## JAIL EXPANSION – NEXT STEPS & TIMEFRAME

1. Update Construction Costs
   a. State Standards
   b. Inflation – 2016 Construction
   c. Capital Needs of Current Jail
   d. Energy Efficiency
   e. Storage

2. Finalize Operating Costs of Expanded Facility

3. Finalize Financing Options

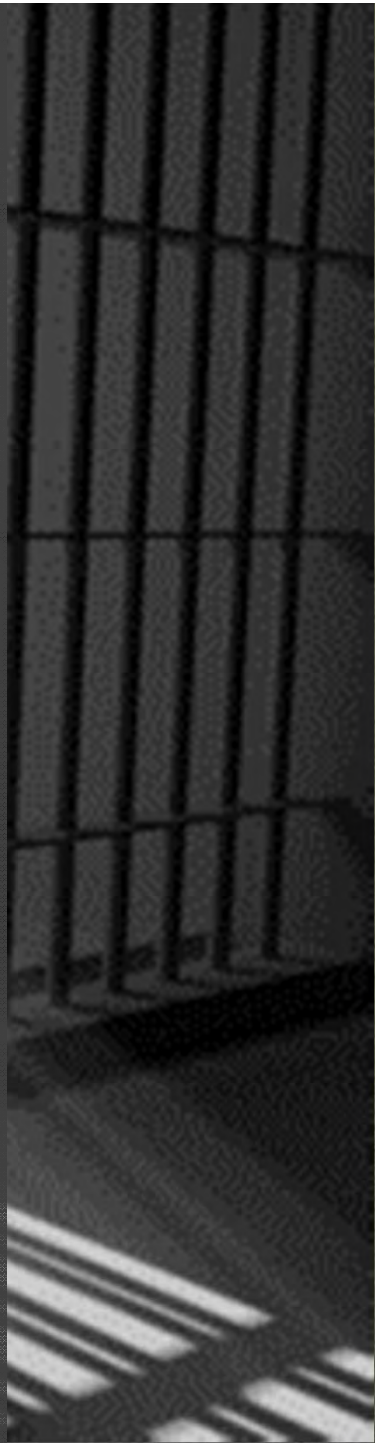
4. Jail Tours for County Board Members

5. County Board Workshop – April 30th

   *Focus will be on Options for the Scope of The Building and Viable Funding Options*

6. Board Discussions During May

7. Finalize a Plan at June 18, 2014 County Board Meeting

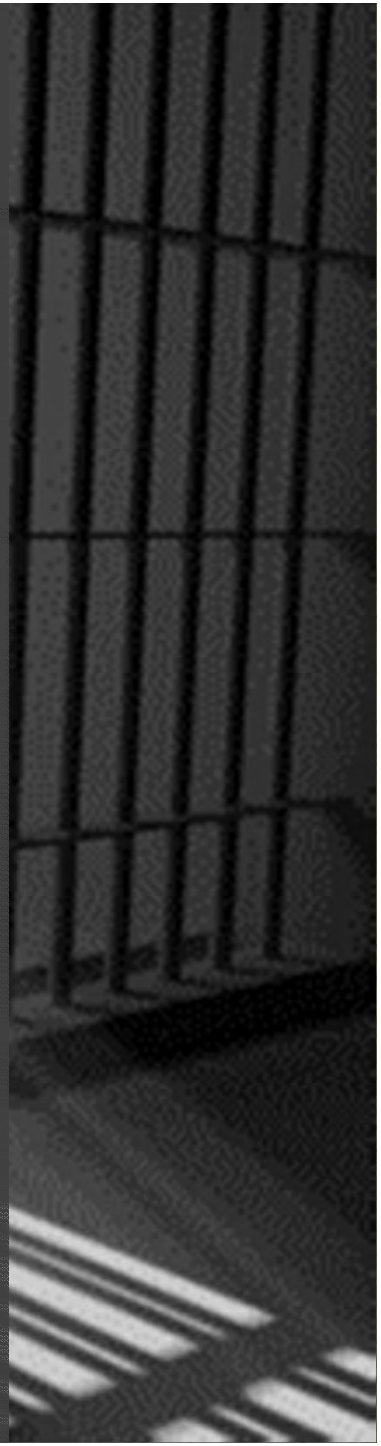


# DEKALB COUNTY GOVERNMENT

**Jail Tours:**

7 pm Tuesday, March 25th
7 pm Thursday, April 3rd
7 pm Friday, April 11th
1 pm Saturday, April 5th

**Jail Expansion Workshop**

Wednesday, April 30th at 6:30pm
Five Seasons Room
Community Outreach Building

**QUESTIONS?**